



# **ANGUILLA FINANCIAL SERVICES COMMISSION**

Annual Report 2019



# OUR MISSION

To enhance the safety, stability and integrity of Anguilla's financial system and contribute to Anguilla being a premier financial centre, through appropriate regulation and legislation, judicious licensing, comprehensive monitoring and good governance.



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# THE BOARD OF DIRECTORS



**RALPH HODGE MBE**

Chairman

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Ralph Hodge is a native of Anguilla, British West Indies. He holds a degree in Management Studies (Hons) with an accounting bias from the University of the West Indies, Mona (Jamaica) Campus. He was a member of the Anguilla Public Service from February 1966 to July 2003, 31 years of which were spent in the Ministry of Finance.

He was a member of the Anguilla Public Service from February 1988 to July 2003. Within that period, he spent 31 years in the Ministry of Finance. In this Ministry, his service included assignments as Accountant General; Permanent Secretary - Budgets and Accounts; Director of Finance and Planning; Principal Assistant Secretary, Finance and Planning; and, on numerous occasions, he acted as Financial Secretary. Also, he has served as Permanent Secretary Health, Social Development and Sports and acted as Deputy Governor of Anguilla on several occasions.

Additionally, he has served as Director of the Eastern Caribbean Central Bank and the Caribbean Development Bank. He was also the Chairman of the Anguilla Economic Advisory Committee.



**TARA CARTER**

Deputy Chairman

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Tara K. Carter is the principal of Carter & Associates. Ms. Carter obtained an LL.B. in 2004 at the University of Manitoba in Winnipeg, Manitoba. Prior to that, she studied two years of Business Administration at Trent University in Peterborough, Ontario. From 2005 to 2006, she was employed with Thompson Dorfman Sweatman LLP in Manitoba and admitted to the Law Society of Manitoba in 2005. In 2006 she obtained the Legal Education Certificate at the Sir Hugh Wooding Law School in Trinidad. She has been admitted to the Bars of Manitoba, Anguilla, Antigua, British Virgin Islands, Dominica and St. Kitts & Nevis.



## DELROY LOUDEN

Member

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Professor Louden received his Ph.D. at the University of Bristol, England and his Post-Doctoral training in Epidemiology and Public Health at Johns Hopkins University, Maryland, USA. He has been the recipient of several awards notably, Fulbright Scholar; the US Bureau of Primary Health Care Policy Fellowship; and a Fellowship from the Royal Society of Public Health, UK.

Professor Louden held the position of the first President of Anguilla Community College. However, before this position, he was Professor and Principal Investigator on several funded research projects at the Lincoln University, Pennsylvania, USA. He brings a distinguished record of research, teaching and scholarship, having held senior appointments in academia and the non-profit community in England, Nigeria, West Africa, the Caribbean, Canada and the United States.

He has published widely in professional journals and is the co-editor of six books.

He was appointed to the Board of the Anguilla Financial Services Commission in March 2012.



## YVETTE WALLACE

Member

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Yvette A. Wallace is a graduate of the University of the West Indies where she obtained a Bachelor of Science in Public Administration and a Bachelor of Laws. She also holds a Certificate of Legal Education from the Norman Manley Law School. Ms. Wallace has been in practice as an Attorney-at-Law since 1992 and is admitted to the bars of Jamaica, Anguilla and the Federation of Saint Kitts & Nevis. She was Managing Partner responsible for the Banking, Finance and Corporate Governance practice areas in a leading Anguilla law firm before co-launching SAGIS LP.

Ms. Wallace was an adjunct lecturer in Business Law and Company Law courses at the University of Technology, Jamaica for six (6) years and has also served on a number of occasions as an acting Master and High Court Judge of the Eastern Caribbean Supreme Court. She is a former President of the Anguilla Bar Association and is currently the First Vice-President of the OECS Bar Association, a Member of the Chartered Institute of Arbitrators and a Council Member of STEP Anguilla.



## ERVILLE HUGHES

Member

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Erville Hughes is a former senior employee of the Anguilla Electricity Company Ltd (ANGLEC). Mr. Hughes joined the company in 1999, taking up the position of Secretary/Financial Controller a position he held until 2005 when a decision was taken to split the position. Mr. Hughes retained the position of Corporate Secretary until his retirement in March 2011.

During his tenure at ANGLEC, Mr. Hughes was responsible for the financial and corporate affairs of the company. Additionally, he was responsible for the management of the company's risk portfolio and Human Resources function, prior to the recruitment of a fulltime Human Resources Officer. On many occasions, Mr. Hughes carried out some of the functions of the General Manager in the absence of the substantive post holder. Mr. Hughes has over 38 years of accounting and administrative experience gained from working in various large and medium-sized organisations in the United Kingdom.

Mr. Hughes obtained a Post Graduate Diploma in Management Studies (DMS), from the University of West London formerly (Thames Valley University), and an HND Business Studies from Twickenham College, Middlesex England. He is a member of the Association of Accounting Technicians and a Member of the Chartered Institute of Management (MCIM). In 2007, Mr. Hughes was awarded the designation of Accredited Director after the completion of the Directors' Education Program having satisfied the requirements of ICSA Canada.

Currently, he is a member of the Board of Directors of ANGLEC, and is the Chairman of the Audit and Finance Committee. Additionally, he served as Director of the Health Authority of Anguilla and was Chairman of the Audit and Finance Committee until 2014 when his term of office expired.



## TINA BRYAN

Director

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Ms. Bryan is the holder of a Bachelor of Laws from the University of Wolverhampton in England in 2005. She also holds a Postgraduate Diploma in Professional Legal Services from City University in England in 2007 and a Certificate of Legal Education from the Sir Hugh Wooding Law School in Trinidad, West Indies in 2009. Prior to joining the Financial Services Commission, Ms. Bryan was an Associate Attorney at a local leading law firm in the British Virgin Islands. Ms. Bryan was called to the Bar in England and Wales (non-practicing), Anguilla, British Virgin Islands and Trinidad.

Ms. Bryan also has fourteen years of banking experience having worked as Credit Manager at a local commercial bank. She is also the holder of a Bachelor of Arts in Business Administration from the University of the Virgin Islands and a Master of Business Administration from St. Mary's University in Halifax, Nova Scotia.



## MARK MCKENZIE

Member

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Mr. Mark McKenzie joined the faculty of The SEACEN Centre on June 1, 2016 as a Senior Financial Sector Specialist in the Financial Stability and Supervision & Payment and Settlement Systems (FSS/PSS) division. He is an accomplished professional in the field of financial regulation and supervision with over 25 years of experience in developing countries and emerging markets.

In 2006, he established Mark McKenzie Consulting, a boutique firm in Toronto, Canada, where he provided regulatory governance and compliance consulting services to selected financial institutions, regulatory agencies, and governments, globally. Previously, he was the Director of Policy Research and Statistics at the British Virgin Islands Financial Services Commission. His experience also included working with the Cayman Islands Monetary Authority. Mr. McKenzie frequently serves as an external financial sector technical assistance adviser on missions to countries in Africa, Eastern Europe and the Caribbean on behalf of the International Monetary Fund (IMF), the European Union and the World Bank.

Mark has researched and published numerous articles and papers on regulatory compliance and governance in major international journals and newsletters. He has written and blogged extensively on De-risking and the Impact on Low-Income Countries, Correspondent Banking Relationships, Bitcoin and Virtual Currencies; and most recently on FinTech including Distributed Ledger Technologies (DLT)/Blockchain as well as on the complexities and challenges of post-Global Financial Crisis (GFC) regulations. He is a frequent speaker and moderator at major conferences and seminars on financial sector stability, financial sector supervision and AML/CFT compliance issues.

Mark holds an MBA in Banking and Finance from the University of Wales and Manchester Business School, and a B.Sc. in Economics and Accounting from the University of the West Indies, Mona Campus, Kingston, Jamaica.

# COMMISSION'S ORGANOGRAM

## BOARD OF DIRECTORS

Corporate Governance; Strategic Planning; Policy Formulation



**TINA BRYAN**  
**DIRECTOR**

Implementation of Board Policies & Strategies; Risk Management; Staffing and Training; Legislation; External Relations



**SIMONE MARTIN**  
**DEPUTY DIRECTOR, ENFORCEMENT & AML/CFT COMPLIANCE**

Legal Support and Advice; Enforcement of Anguilla's Regulatory Laws



**MARIA SMITH**  
**HEAD, ADMINISTRATION**  
Administration; Human Resources; Accounting



**CHARO RICHARDSON**  
**SENIOR REGULATOR**  
Prudential Supervision, Insurance



**CHARONAY CARTY**  
**SENIOR REGULATOR**  
Prudential Supervision, Mutual Funds, Company Management & Trust, Offshore Banks, Money Service Providers



**FIONA MURPHY**  
**SENIOR LEGAL COUNSEL**  
Legal Support and Advice



**SHERINE BROOKS**  
**EXECUTIVE SECRETARY**  
Administration



**WILDA HUGHES**  
**CLERICAL OFFICER**  
Administration



**OJEDA VANTERPOOL**  
**REGULATOR II**  
Anti-Money Laundering & Terrorist Financing/ Enforcement



**JACELLE RICHARDSON**  
**REGULATOR II**  
Anti-Money Laundering & Terrorist Financing



**EVORNA HODGE**  
**REGULATOR II**  
Company Managers; Insurance; Money Services Business



**TESIA HARRIGAN**  
**REGULATOR I**  
Insurance, Company Management, Offshore Banks, Mutual Funds



**SHAUMELLE HODGE**  
**REGULATOR I**  
Insurance, Company Management, Money Services Businesses and Trusts

# GOVERNOR'S REPORT



It is my pleasure to provide my first report as Governor on the activities of the Anguilla Financial Services Commission (FSC). This report highlights the laudable efforts of the Commission during the year 2019. Work undertaken during that year exceeded the work plan and significant strides were made to reform financial services legislation and regulatory issues.

Anguilla's commitment to upholding compliance with international standards was evidenced by its work in relation to Economic Substance, including commitments made by the Government of Anguilla to implement Publicly Available Registers of Beneficial Ownership. Other initiatives driven by the FSC underpinned substantial progress in commencing much needed legislative reform to modernise the framework for financial services. The excellent work of the FSC enabled necessary change to mitigate negative growth in this sector.

Maintaining high industry values remains pivotal to progression and it is critical that all stakeholders continue to demonstrate robust compliance standards. The Commission's ongoing commitment to fully satisfying the Territory's international cooperation obligations is a strong reflection of its rigour in taking forward this agenda.

During 2019, the foundations for new and innovative legislation were laid to take advantage of the FinTech movement within global financial services. This included incorporating technology neutral provisions within draft laws and introducing legislation for a digital payment system. It is pleasing to note that 2019 also saw more proactive stakeholder engagement by the FSC, including as hosts of the 2019 Compliance Conference, which attracted an international audience.

I am also pleased to note the progress made by the National Risk Assessment Committee in Anguilla's preparations for its review against the FATF 40 Recommendations, for the fourth round of the mutual evaluation process. The efforts made during 2019 are a reminder of the collective obligations in safeguarding Anguilla from reputational risks that could stymie business opportunities. This preparation, coupled with the significant legislative reform agenda designed to modernize financial services within the Territory, will see Anguilla poised to return as a leader in global financial services solutions.

During my tenure as Governor, I am looking forward to working closely with the FSC as they drive forward this innovative agenda.

# CHAIRMAN'S REMARKS



## Introduction

As Chairman of the Anguilla Financial Services Commission, it is my pleasure to advise you of the progress made and work done by the dedicated team of professionals employed at the Commission. In 2019, the Commission redoubled its efforts to address the need for reform, outreach and constructive engagement. The Commission has been involved in significant legislative reform, engagement with key stakeholders and particularly, the Government of Anguilla, on international issues impacting Anguilla. The Commission's engagement also extends to our youths in the public education system on issues, career opportunities and applications regarding financial services.

## Compliance Conference 2019

The Commission held its first Annual Compliance Conference in December 2019 under the theme: Charting the Course: AML/CFT for Greater Resilience. On the cusp of starting a new year and a new decade, it was fitting that the Commission looked to this event as the commencement of a new journey for all of Anguilla and the financial services industry.

The Commission seeks a more flexible model in financial services and therefore looking for a more proactive approach from Anguillan service providers. In this vein, Anguillian service providers must discover new seas to chart, new opportunities to build business.

Two decades into this century, the Commission now charts the course on innovative strategies to capitalize on the vast opportunities that allow global market penetration for Anguilla. In particular, the Commission continues to focus on an innovative regulatory environment with emphasis on the regulation of Utility Tokens and recently its review of the draft Utility Tokens Exchange legislation. This is particularly encouraging as the Commission reviews the possibility of a regulatory sandbox to encompass Fintech queries and propose solutions.

## Financial Services Outlook

Now, more than in any time in our history, Anguilla is well placed to become the premier jurisdiction of financial services, but only if that standard exceeds what is the current experience. Anguilla is therefore also well placed to become more than just a world class tourist destination. It can now leverage the opportunities to provide world class financial services. One of the overarching aims of offering a meaningful value-added product from within Anguilla is to not only attract quality business, but to also insulate the businesses being built. This is now more important than ever as the world reels from the impact of the global pandemic.

One way to achieve this, with compliance in mind, is to look to value-added services. The Commission has also engaged with the industry on the need to redeploy their efforts towards creating value in the face of demands to demonstrate both substance and quality in the financial services that we offer.

To ensure that the Commission is a strategic partner in building value into financial services, the Compliance Conference served as the first in a multi-year outreach to educate the industry and wider public, protect the public from threats by increasing their awareness of money laundering and terrorist financing issues, and encourage new opportunities through legislative reform. The Commission, now, more than ever, is a leader in Anguilla being positioned to benefit from a more compliant industry. The Commission's engagement for next year will focus on developments here and abroad in FinTech and Innovation. The Commission, together with stakeholders in the Ministry of Finance, Financial Investigation Unit, the Attorney General's Chambers and others, have made significant strides in preparing Anguilla for its next Mutual Evaluation by CFATF, which will assess Anguilla's level of compliance with FATF Recommendations, the international standards that relate to Anti-Money Laundering and Counter-Terrorist Financing.

#### **4th CFATF Mutual Evaluation**

In this, the fourth round of mutual evaluations, the approach that has been adopted is the assessment of jurisdictions on 'Technical Compliance' with the FATF Recommendations, as well as an 'Effectiveness Component', which looks at how effective an AML/CFT system is within a jurisdiction. A 'Technical Compliance' assessment addresses the specific requirements of the FATF Recommendations, principally as they relate to the relevant legal and institutional framework of the country, and the powers and procedures of the competent authorities. The 'Effectiveness Component', which differs fundamentally from the former assessment, is intended to provide the basis for identifying the extent to which a country achieves a defined set of outcomes. It is no longer good enough to merely have the laws, but those laws have to be properly applied and adhered to by a jurisdiction. It is this shift that has, in part, contributed to the Commission's evolving methods of monitoring.

This shift, is similar to that of other regulatory authorities around the world. What regulators are seeking to do is to get firms to take an honest and unvarnished assessment of their risks - regulatory and operational/business. Simply having the regulatory requirements written down is not good enough. Equally, the directors of a service provider cannot sit back and abdicate their fiduciary responsibilities. The increased scrutiny to proper risk management and robust corporate governance of service providers must be undertaken by both the service providers and the regulators. That way, good compliance practices, and ultimately resilience, can be baked into a business. To test this, the Commission will carry out thematic inspections to assess licensees' risk and compliance with relevant legislation.

#### **Continuing to chart the course**

Following on from the theme at the Compliance Conference, we must continue to chart the course on innovative strategies to capitalize on the vast opportunities that allow for global market penetration in the 21st century. Chart the course to leave behind the inertia that results in less than stellar compliance and towards the abundant business expansion that lies just beyond the horizon.

There is an oft used saying, "Smooth waters never made a skilled sailor." We must keep this in mind as global currents become increasingly choppy, with rogue waves coming at us in the form of increasing uncertainties, new requirements and unfounded attacks, that we must take that same mettle to allow us to chart the course towards greater resilience!

# DIRECTOR'S REPORT



## 1.0 Executive Summary

This report highlights the work done by the Commission during 2019. It is inclusive of the review of financial services legislation, ongoing regulatory issues, engagements with domestic strategic partners and other regulatory developments.

During 2019, the Commission continued its ongoing engagement with the industry. This included participation in a forum with the Government of Anguilla on Economic Substance in April, as well as hosting a well-received Compliance Conference in December. The Compliance Conference agenda was comprehensive and relevant in light of the approaching Caribbean Financial Action Task Force ("CFATF") Mutual Evaluation Review. Topics covered included risk assessments, disarming terrorist financing threats; governance in compliance; global developments in financial services; sanctions, embargoes and other directives; and international cooperation.

The Commission, as part of its strategic planning process, looked at measures it considered appropriate to develop the financial services industry in Anguilla pursuant to section 3(1)(o) of the Financial Services Commission Act, R.S.A. c. F28 ("FSC Act"). Considering that the financial services enactments were not revised in over some ten (10) years, the Commission engaged in researching specific features and reviewing legislation of leading international financial centers in order to draft instructions for modernised and competitive financial services legislation. Further, the Commission assisted the industry where necessary in their drafting of the Utility Tokens Exchange legislation. The company formation legislation, specifically the Companies Act, R.S.A. c. C65 and the International Business Companies Act, R.S.A. c. I20, were also reviewed particularly in light of the need for reform following the various amendments regarding economic substance in January 2019.

Professional development for staff remained a key area of focus. Continued training was provided to Regulators both in-house and at regional training initiatives, which remains a critical requirement for a regulatory authority to ensure that staff are prepared to address evolving supervisory issues.

Engagement with licensees continued by way of onsite and offsite inspections towards assessing compliance with AML/CFT and other financial services legislation. Given the importance of these assessments, detailed findings were collated and produced in a separate report. Generally, licensees received reports that set out corrective actions to improve their policies, risk assessment framework and to enhance the knowledge of licensees' staff to achieve greater compliance.

The Commission continued its preparation for the National Risk Assessment (“NRA”) and the 4th Round of Mutual Evaluations by the CFATF. The Commission is a member of both the National Risk Assessment Steering Council and National Risk Assessment Working Group, both established in 2016.

In a review of aggregate business, 2019 continued to experience a contraction of business due to external drivers that impacted the decision of captive insurance companies to redomicile out of Anguilla. The contraction of business also had a direct correlation on the revenues collected by the Commission during that year.

2019 also saw new faces at the Commission with the addition of Board Member, Mark McKenzie; Deputy Director, Simone Martin on secondment from the British Virgin Islands Financial Services Commission; Senior Legal Counsel, Fiona Murphy and Regulators, Tesia Harrigan and Shaumelle Hodge.

The FSC Act is the enabling legislation for the Financial Services Commission and allows it to administer the financial services enactments. The Commission is responsible for the licensing and prudential supervision of licensees under those enactments and taking enforcement action where necessary in cases of non-compliance with requirements. The Commission also is responsible for registering externally regulated service providers, non-regulated service providers and non-profit organisations under the Proceeds of Crime Act, R.S.A. c. P98 (“POCA”) and its subsidiary legislation, and for monitoring and enforcing compliance by those registrants, as well as by licensees, with their AML/CFT obligations.

## 2.0 Regulation Statistics

### 2.1 Licensee Statistics

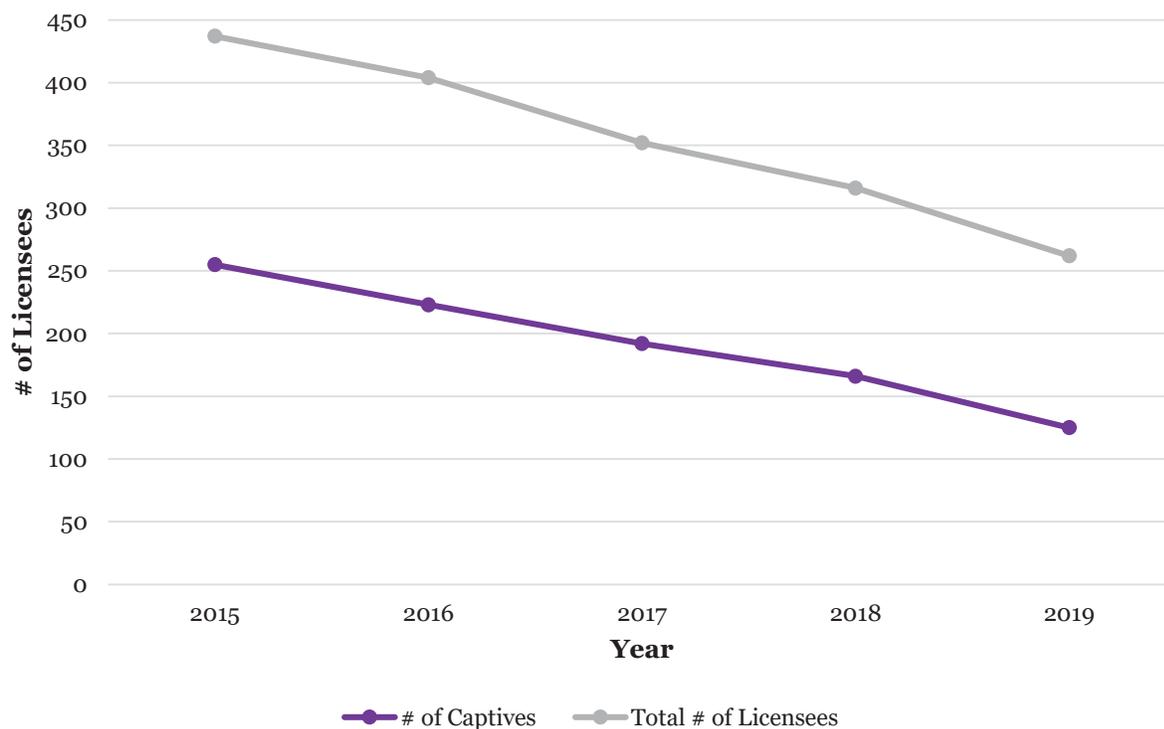


Figure 1: Number of Captives vs Total # of Licensees

As reflected in Figure 1 above, the Commission continued to experience a decline in the overall number of its licensees - marking the seventh consecutive year of decline. The total number of licensees was 262 as at 31 December 2019. This represents a decline of 17.1% from the previous year's total of 316 as at 31 December 2018, which itself represented a 10.7% reduction as compared to the total number of licensees as at 31 December 2017.

The captive insurance sector, in particular, comprising more than 50% of the Commission's licensees, continued its decline in numbers, falling from 162 licensees as at 31 December 2018 to 121 as at 31 December 2019 - a decline of 25.3%.

Most of the captive insurance licensees supervised by the Commission are owned by U.S. residents and provide insurance to related companies located in the United States. Various factors including increased competition from U.S. states to attract captive insurance company incorporations, combined with actions by the U.S. Internal Revenue Service directed at small captive insurance companies, have led to many U.S. owned captives favoring a U.S. domicile thus resulting in Anguilla licensing fewer captive insurance licensees.

## 2.2 Regulated Business Statistics

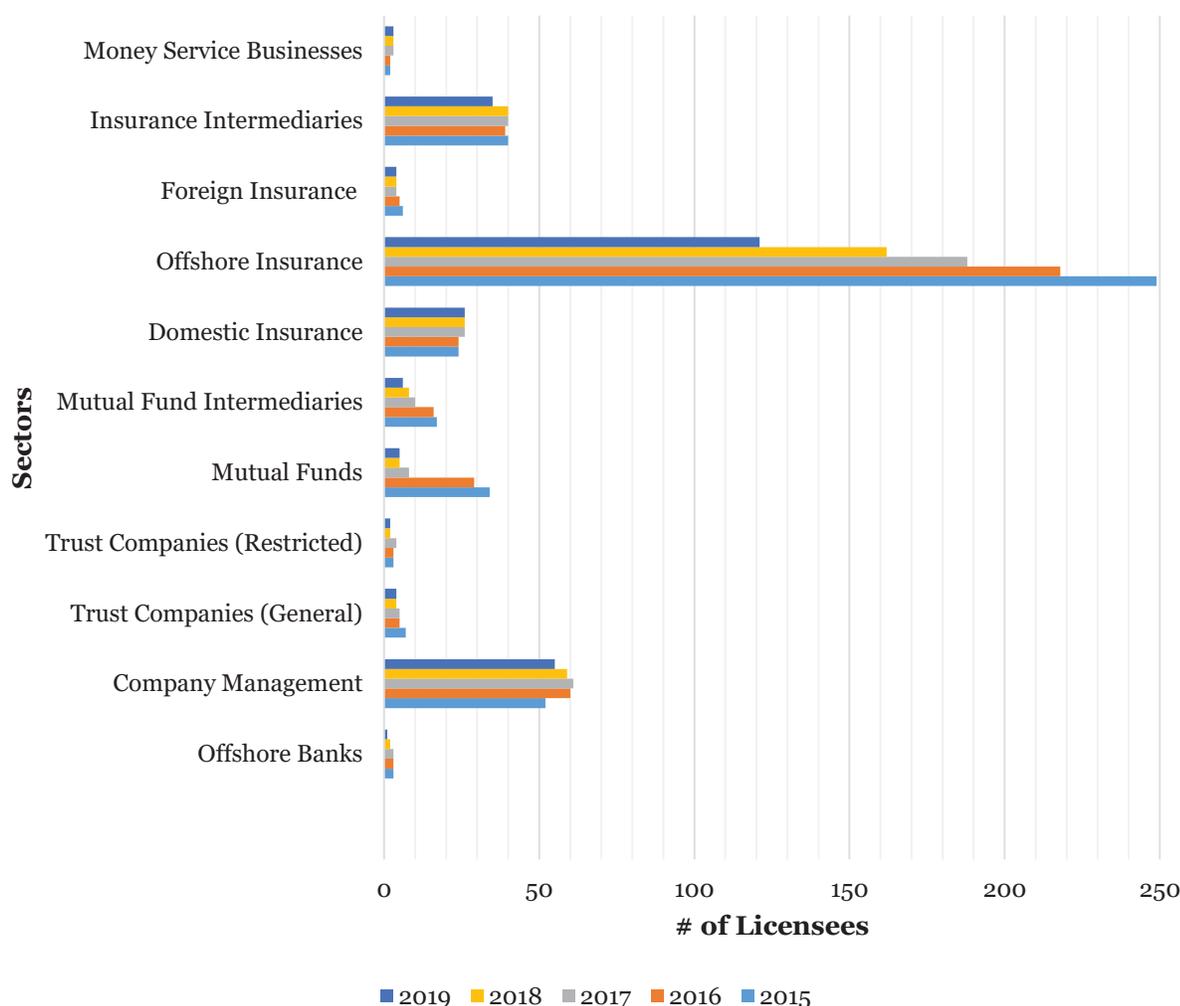


Figure 2: Regulated Business by Sector

Figure 2 provides an industry sector breakdown of licensees. The dominance of the offshore captive insurance sector continues even with the decrease in the number of licensed captive insurers.

### **3.0 Sector Reports**

Below the various financial services sectors which include insurance, mutual funds, company management and trust services, money services business, offshore bank, externally and non-regulated service providers and non-profit organisations will be discussed.

#### **3.1 Insurance Sector**

##### **3.1.1 Domestic insurers, agents and brokers**

Following one new approval and one surrender, as at 31 December 2019, there were 26 licensed domestic insurers. In addition, at the end of the year there were 17 licensed insurance agents/brokers, a decline of 2 as compared to 2018.

During 2019, the Commission conducted onsite inspections of two domestic insurers. The first took place in Anguilla over the course of a week by a team of 4 regulators. The other was conducted overseas at the licensee's head office by a team of 3, also a week long. The inspections were full scope in nature, including a review of governance, operations, internal controls, financial soundness and compliance with the Insurance Act, R.S.A. c. 116 and the Regulations thereunder. A large portion of the findings centered around corporate governance matters, particularly in relation to the maintenance of documented policies and procedures; financial performance and controls; asset quality; claims processes and documentation; and compliance with anti-money laundering requirements, where applicable. The Commission also participated in a supervisory college focused on one of its licensed domestic insurers.

##### **Single Insurance and Pensions Market Project**

In 2009, the Monetary Council of the Eastern Caribbean Currency Union ("ECCU") established a Ministerial Subcommittee on Insurance in response to the challenges created by the failure of the CL Financial Group. The Subcommittee is responsible for, among other things, overseeing development of a single insurance market for the ECCU, including a regional regulatory body.

A draft Insurance Act for the ECCU region, as well as a draft Agreement Establishing the Eastern Caribbean Financial Services Regulatory Commission, the proposed regional insurance regulatory body, have been produced but the legislation has not yet been enacted by the ECCU member states.

While some consultation on the Bill and Regulations have taken place during the year, as at the end of 2019, the ECCU Insurance and Pensions Bill remain in draft.

##### **3.1.2 Non-Domestic Insurers**

###### **Captive Insurers**

As at 31 December 2019, there were 121 licensed captive insurers. During the year, one new company was licensed, 32 licensed captive insurers surrendered their licences and 9 licences were revoked.

## Foreign Insurers

The 2019 year began and ended with 4 licensed foreign insurers; there were no changes during the year.

## Insurance Managers

As at 31 December 2019, there were 19 licensed insurance managers. One new licence was issued and 3 licences were surrendered during 2019.

## 3.2 Mutual Fund Sector

### 3.2.1 Funds

As at 31 December 2019, there were 4 private funds and 1 professional fund licensed. There were no new licences granted.

### 3.2.2 Fund Managers and Administrators

As at 31 December 2019, there were 6 licensed fund managers and administrators. There were no new licences issued with 1 licence revoked and 1 licence surrendered during the year.

## 3.3 Company Management and Trust Services Sector

As at 31 December 2019, the Commission's licensees included a total of 4 general trust companies, 2 restricted trust companies and 55 company managers. During the year, 3 company manager licences were surrendered.

## 3.4 Money Services Business Sector

The Commission currently has 3 money services business licensees. One of them is restricted to the operations of an automated teller machine and/or through a software application on a desktop computer, that converts U.S. dollars to bitcoins and bitcoins to U.S. dollars.

## 3.5 Offshore Bank Sector

National Bank of Anguilla (Private Banking & Trust) Ltd. and Caribbean Commercial Investment Bank Ltd. (together the "offshore banks") remained under administration throughout 2019 pursuant to the terms of the order of the Eastern Caribbean Supreme Court made on 22 February 2016 under section 37 of the FSC Act. The Administrator, during 2019, continued with his efforts to protect the interests of the offshore banks and their depositors, including pursuant to court actions initiated by the Administrator on behalf of the offshore banks in both the United States and Anguilla for the purpose of advocating for the legal rights of the offshore banks and their depositors to share in the assets distributed under the Eastern Caribbean Central Bank's resolution plan. The Administrator also continued to administer the outstanding loan books of the two banks and pursued the collection of non-performing loans and the enforcement of security held in relation to those loans as necessary. At the end of 2019, there was 1 licensed offshore bank.

### 3.6 Externally and Non-Regulated Service Providers

The Externally and Non-Regulated Service Providers Regulations, R.R.A. P98-6 (“ENRSP Regulations”) introduced in 2013 gave the Commission responsibility for the supervision of domestic banks licensed under the Banking Act, 2015 and companies licensed under the Securities Act, R.S.A. c. S13 (together, Externally Regulated Service Providers (“ERSPs”)) and non-regulated service providers (“NRSPs”), for compliance with AML/CFT requirements under POCA.

Service providers, as set out in Schedule 2 of the Anti-Money Laundering and Terrorist Financing Regulations, R.R.A. P98-1 (“AML/CFT Regulations”) and not captured under a financial services enactment, are required to register as NRSPs under the ENRSP Regulations. The Commission registered 3 NRSPs and deregistered 1 NRSP during 2019. There continued to be 2 registered ERSPs.

### 3.7 Non-Profit Organizations

The Commission is responsible for the registration of non-profit organisations (“NPOs”) under the Non-Profit Organisations Regulations, R.R.A. P98-2 and for supervising their compliance with anti-terrorist financing requirements under POCA. In 2019, the Commission registered 25 NPOs and deregistered 1 NPO. Also, the Commission exempted 71 NPOs from registration and changed the status of 2 NPOs. An NPO can be exempted from registration if its gross annual income does not exceed EC\$5,000 and its assets do not exceed EC\$10,000.

## 4.0 AML/CFT Supervision

### 4.1 Offsite and Onsite Inspections

In 2019, the Commission continued its themed inspections to assess service providers’ compliance with the AML/CFT obligations under POCA and its subsidiary legislation. Four offsite inspections were conducted from January to May. One onsite inspection was conducted in March. The inspectors reviewed, on a sample basis, the records, files and written policies and procedures maintained by the service providers and held discussions with management and staff involved in strategic, operational and compliance matters. Within the reports, where appropriate, specific areas for improvement were identified and deadlines set for remedial action by service providers. The Commission has been monitoring the service provider’s implementation of the corrective actions through follow ups.

From the preliminary findings of these inspections, there continues to be some licensees with material deficiencies in relation to the AML/CFT legislative requirements. Overall, the inspection teams have noted some deficiencies in the following areas:

- i. Business Risk Assessment;
- ii. Policies, Procedures, Systems and Controls specifically the AML/CFT Manual;
- iii. Customer Risk Assessments;
- iv. Customer Due Diligence Information and Evidence;
- v. Monitoring Customer Activity; and
- vi. Enhanced Due Diligence Measures.

While service providers were found to collect core customer due diligence such as identification information and evidence and proof of address documentation, it was noted that some service providers were not collecting sufficient information and evidence in relation to the nature of business of its companies. Where insufficient information was collected, companies may have been inaccurately risk rated. As a result, service providers may have been unable to apply the appropriate

customer due diligence measures, especially in cases where enhanced due diligence measures would be necessary.

## 4.2 National Risk Assessment

The work on the NRA, an initiative of the Government of Anguilla, continued with all governmental agencies involved. This is ahead of CFATF's 4th Round Mutual Evaluation of Anguilla which is scheduled to be conducted in the third quarter of 2022. Throughout 2019, all governmental agencies worked to update the money laundering threat profiles and sectoral vulnerability worksheets previously completed in December 2018 at a workshop with the NRA consultants. The money laundering threat profiles involved the identifying of money laundering and terrorist financing threats within the twenty-one predicate offences. The sectoral vulnerabilities involved the analysis of the financial sectors vulnerability to money laundering and terrorist financing.

Further, a first draft of the sectoral vulnerabilities section within the NRA was sent to the consultants for comment. This included the following:

- i. Geography;
- ii. Governance;
- iii. Legal System;
- iv. Economy;
- v. Demographics;
- vi. Legal Persons and Arrangements, including NPOs; and
- vii. the Financial System including Financial Institutions (FIs) and Designated Non-Financial Businesses and Professions (DNFBPs) within Anguilla.

The Consequences Profile which outlined the geographic, social and political structure of Anguilla was also drafted.

The Subcommittee of the National Risk Assessment Working Group continued to meet on a continuous basis in order to discuss the upcoming mutual evaluation and the NRA. Work continues on drafting a written NRA.

## 5.0 Enforcement Activity

During 2019, there were 6 suspensions, 12 revocations and 1 administrative penalty imposed. Figure 3 below provides an illustration of the enforcement activity between 2016-2019.

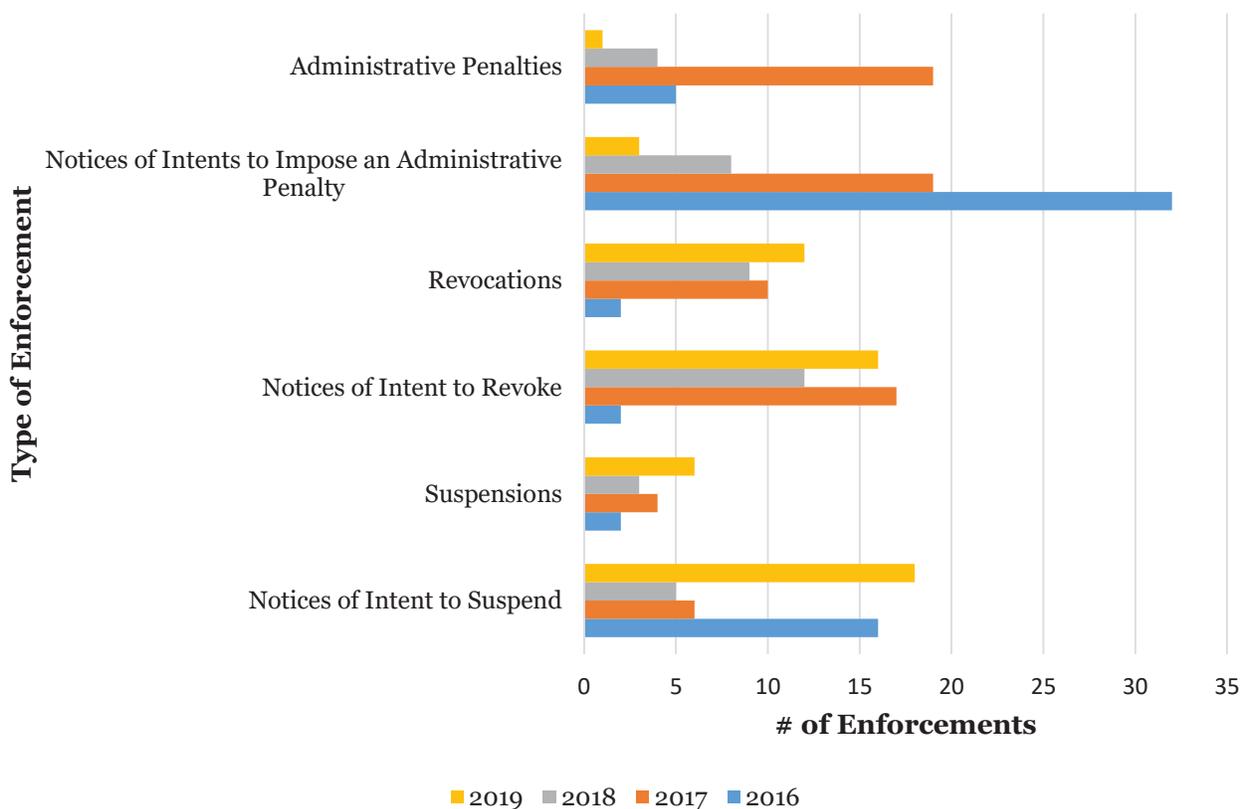


Figure 3: Enforcement Action from 2016-2019

## 6.0 Industry Development

### 6.1 Industry Engagement

In an effort to bring awareness to key compliance topics and to support the mandate of the NRA, a Strategic Outreach Programme was drafted to include sessions for the period 2019 to 2021. The objective of the Outreach, which will largely be comprised of training events, is to ensure that relevant parties become fully aware of the importance of meaningful implementation of a robust Anti-Money Laundering, Combatting the Financing of Terrorism and the Proliferation of Financing framework and the risks associated with failure in any area. Other critical objectives include:

- i. building capacity among all stakeholders inclusive of governmental bodies, financial services industry practitioners and competent authorities, and
- ii. improved preparedness in advance of the CFATF mutual evaluation.

The Strategic Outreach Programme is intended to be delivered in 4 phases as depicted in Figure 4 below.

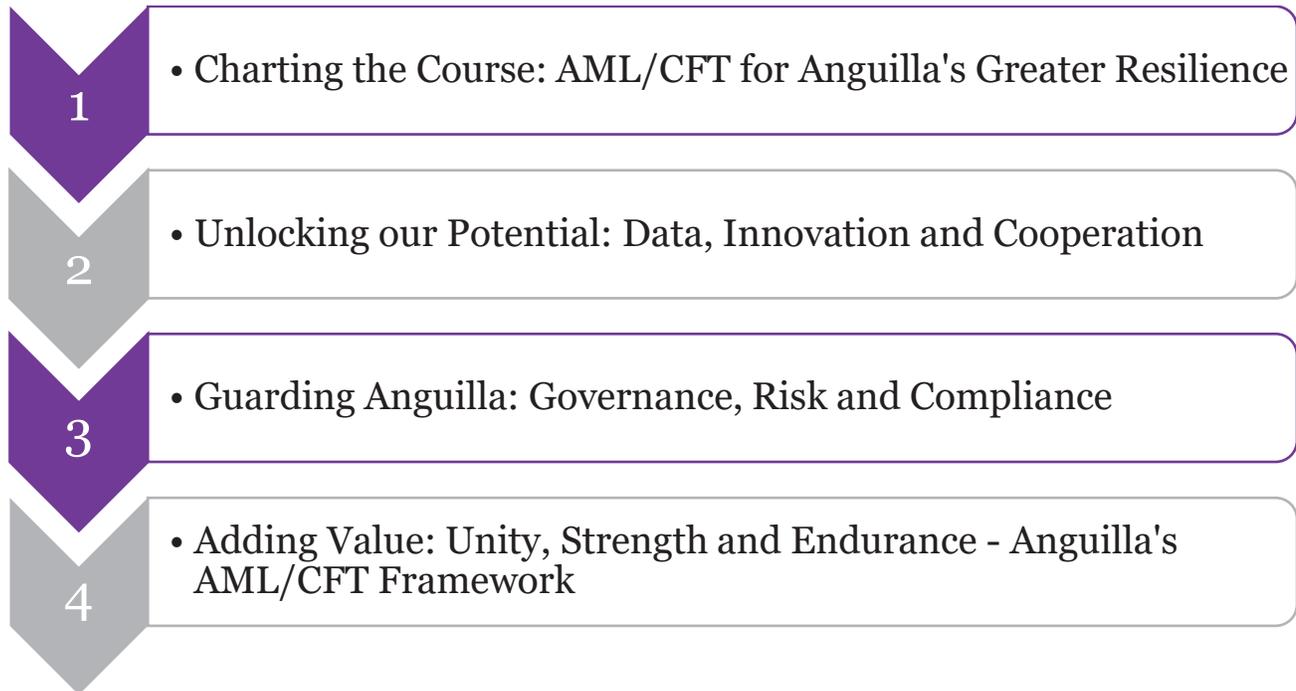


Figure 4: Phases of the Strategic Outreach Programme

In December 2019, the Commission at its Compliance Conference held Phase 1. At that Conference, relevant topics were discussed, such as:

- i. global developments in financial services;
- ii. compliance mechanics - how to keep the compliance engine at peak performance;
- iii. sanctions, embargoes and other directives; and
- iv. the importance of a strong AML/CFT compliance system and international cooperation.

## 7.0 Professional Development

Staff from the Commission engaged in a number of conferences and workshops throughout the year. The majority of the workshops undertaken were organized by Caribbean Regional Technical Assistance Centre (CARTAC) and covered topics such as:

- i. insurance stress testing and developing financial health and stability indicators for the insurance sector;
- ii. the implementation of risk based supervision;
- iii. capacity building for insurance supervisors – leveraging actuarial skills; and
- iv. consolidated risk based supervision of banking groups and financial conglomerates.

A technical assistance workshop with A2II on risk-based solvency was also conducted.

Staff continued with professional development courses with the International Centre for Captive Insurance Education (ICCIE). The Commission staff presented at a conference organized by the University of the West Indies Open Campus along with the Anguilla Compliance Association and the Ministry of Finance. The conference was titled 'Compliance & Tax Transparency Standards EU Substance: Requirements, Reporting, Reinventing'.

## 7.1 Staff Retreat

The Commission held a retreat for its staff in May 2019 in which it focused on and encouraged team building, clear and constructive communication and effectiveness and efficiency in the workplace.

## 8.0 Regulatory Meetings

Anguilla hosted and chaired the annual UK Overseas Territories Regulators Conference in April in Miami. Other regulatory annual conferences attended included the Group of Financial Centre Supervisors (GIFCS) conference held in April and November in London and the Cayman Islands respectively; the Group of International Insurance Centre Supervisors (GIICS) conference was held in July in London and the Caribbean Association of Insurance Regulators (CAIR) conference was held in June in Guyana.

## 9.0 Financial Performance Analysis

The Commission reported net income of US\$74,594 for the year ended 31 December 2019 (US\$156,657 for 2018), which is a 52% decrease over the previous year. Reserves increased by 2.5% to US\$3,020,695 as at 31 December 2019 from US\$2,946,101 as at 31 December 2018. The underlying factors of the year's performance are reported below in the discussion of Revenue and Expenses.

### 9.1 Assets, Liabilities and Reserves

As at 31 December 2019, the Commission's total assets were US\$5,893,060 (US\$5,499,618 for 2018). Liquid assets, in 2018 being entirely cash, accounted for 97.4% of the Commission's assets (98.2% for 2018).

Total liabilities were US\$2,872,365 (US\$2,553,517 for 2018) with the increase over the previous year-end reflecting an increase in statutory deposits held by the Commission in connection with approved external insurers licensed in the jurisdiction. Accumulated reserves were US\$3,020,695 at year end (US\$2,946,101 for 2018), the increase resulting from the net income reported in the section Financial Performance Analysis above.

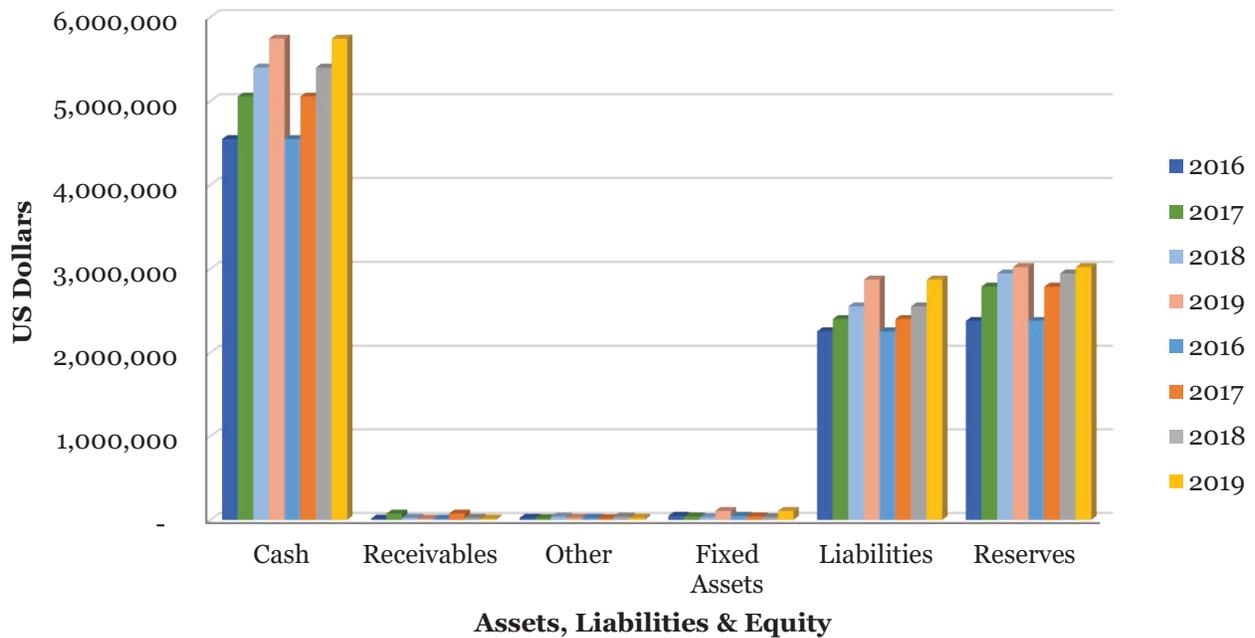


Figure 5: Comparative Balance Sheet Indicators

## 9.2 Revenue

Total revenue decreased by 7.5% or US\$91,282 to US\$1,132,177 (2018: US\$1,223,459). License fee revenue decreased by 6.1% or US\$62,682 to US\$963,518 (2018: US\$1,026,200). The decrease in license fee revenues was primarily due to a decrease in the number of licensees. Total revenue included fee income from other regulatory services performed under applicable legislation as well as penalties which include the assessed amount of fines for late payment of fees and administrative penalties imposed.

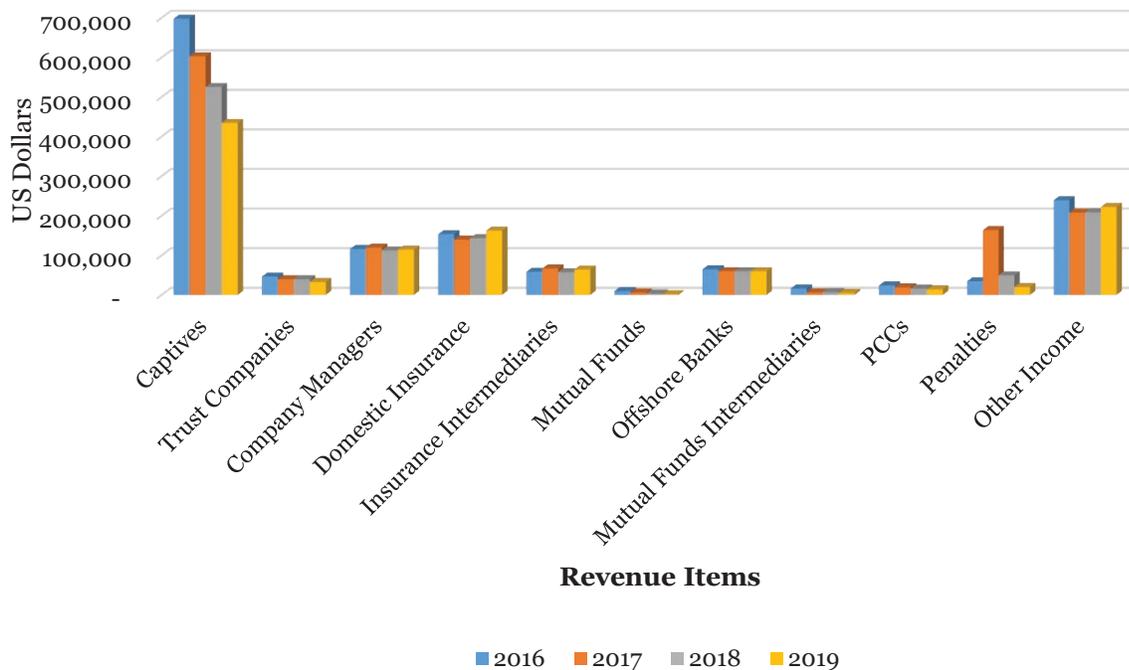


Figure 6: Comparative Revenue Analysis

### 9.3 Expenditure

Total expenses decreased by 0.86% or US\$9,219 to US\$1,057,583 (US\$1,066,802 for 2018). Professional services increased by US\$24,060 from US\$25,419 to US\$49,479 which is a 94.6% increase over the previous year, due to the hiring of a consultant to assist with matters concerning the Utility Token legislative framework. "Travel and subsistence" increased by US\$19,916 to US\$67,460 (US\$47,544 for 2018), primarily due to regulatory conferences attended during the year. There was a 13.2% decrease in payroll or US\$98,869 from US\$750,402 to US\$651,533. This was due mainly to the reorganization of the management team.

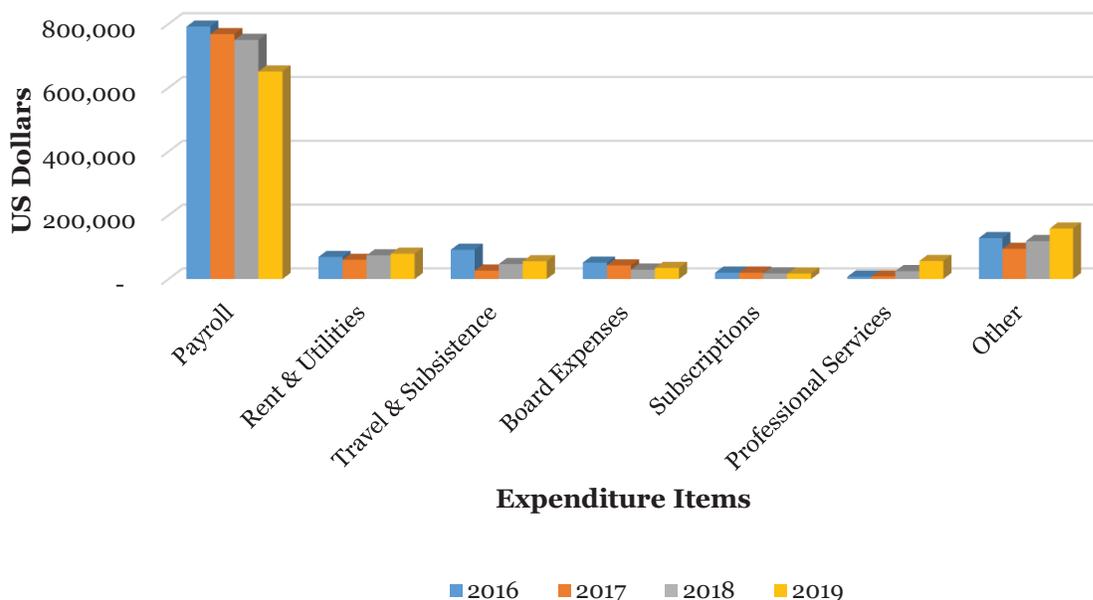


Figure 7: Comparative Expenditure Analysis

# FINANCIAL REPORT

## Anguilla Financial Services Commission

### Financial Statements for the period ended 31 December 2019

#### Certificate of Audit and Report of the Chief Auditor

Section 59(2) of the Financial Administration and Audit Act (Revised Statutes of Anguilla Chapter F27 as at 15 December 2010) (the Act) permits me, as Chief Auditor, to accept the audit of the accounts and financial statements of a government agency by an independent auditor of the government agency if the appointment of the auditor has been approved by me, and the audit of the government agency has been performed in accordance with my directions.

After I accept the audit of the accounts and financial statements of a government agency by an independent auditor, Sections 59(6) and (7) of the Act require me to issue a certificate of audit and prepare a report that evidences the acceptance of the audit of the independent auditor, and to send the certificate of audit and report to the government agency, to the minister responsible for the government agency and to the Minister of Finance.

Section 16 of the Financial Services Commission Act (Revised Statutes of Anguilla Chapter F28 as at 15 December 2010) requires the Financial Services Commission to submit to the Governor a copy of its audited accounts, including the report of the auditor on the accounts, and a report on its operations and activities for the financial year (the annual report). The Governor is required, as soon as is reasonably practicable, to cause them to be tabled in the House of Assembly.

The appointment of Grant Thornton (GT) as the independent auditor of the Financial Services Commission was accepted by me. GT were directed to undertake their audit in accordance with appropriate auditing standards, and I accept their audit of the Commission's financial statements for the year ended 31 December 2019.

As recorded in their Auditors' Report, GT have audited the statement of financial position of the Financial Services Commission as of 31 December 2019, the statements of comprehensive income, the statement of changes in accumulated reserves and statement of cash flows for the year then ended, and notes to the financial statements and significant accounting policies. The Commission's management is responsible for the preparation and fair presentation of the financial statements in accordance with International Financial Reporting Standards and the Financial Services Commission Act. GT's responsibility is to express an opinion on the financial statements based on their audit.

GT conducted their audit in accordance with International Standards on Auditing. Those standards require that GT comply with ethical requirements and plan and perform the audit to obtain reasonable assurance on whether the financial statements are free of material misstatement. An audit involved performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the

financial statements. GT believe that the audit evidence they have obtained is sufficient and appropriate to provide a basis for their opinion.

In GT's opinion the financial statements present fairly, in all material respects, the financial position of the Anguilla Financial Services Commission as of 31 December 2019 and its financial performance and its cash flows for the year then ended in accordance with International Financial Reporting Standards and the Financial Services Commission Act.

I have no observations to make on these financial statements.

A handwritten signature in blue ink, appearing to read 'AJ Barrett'.

Anthony Barrett  
Chief Auditor  
25 September 2020

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**Independent Auditor's Report**

**To the Chief Auditor of Anguilla  
Anguilla Financial Services Commission**

**Opinion**

We have audited the financial statements of **Anguilla Financial Services Commission** (the "Commission") which comprise the statement of financial position as at December 31, 2019, and the statement of comprehensive income, statement of changes in accumulated reserves and statement of cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Commission as at December 31, 2019, and its financial performance and its cash flows for the year then ended in accordance with International Financial Reporting Standards.

**Basis for Opinion**

We conducted our audit in accordance with International Standards on Auditing ("ISAs"). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the Commission in accordance with the International Ethics Standards Board for Accountants' Code of Ethics for Professional Accountants ("IESBA Code") together with the ethical requirements that are relevant to our audit of the financial statements in the Eastern Caribbean, and we have fulfilled our other ethical responsibilities in accordance with these requirements and the IESBA Code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

**Responsibilities of Management and Those Charged with Governance for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with International Financial Reporting Standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Commission's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Commission or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Commission's financial reporting process.

## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with ISAs, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Commission's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Commission to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

We also provide those charged with governance with a statement that we have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on our independence, and where applicable, related safeguards.



**Chartered Accountants**  
**September 17, 2020**  
**Basseterre, St. Kitts**

# Anguilla Financial Services Commission

## Statement of Financial Position

### As at December 31, 2019

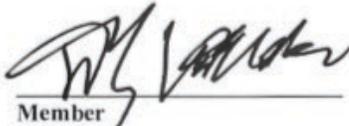
(expressed in United States dollars)

	2019 \$	2018 \$
<b>Assets</b>		
<b>Current assets</b>		
Cash (note 6)	5,738,770	5,401,902
Accounts receivable (note 7)	15,177	25,800
Other assets (note 8)	31,307	39,350
<b>Total current assets</b>	<b>5,785,254</b>	5,467,052
<b>Non-current assets</b>		
Property and equipment (note 9)	36,174	32,566
Intangible asset (note 10)	71,632	-
<b>Total non-current assets</b>	<b>107,806</b>	32,566
<b>Total assets</b>	<b>5,893,060</b>	5,499,618
<b>Liabilities</b>		
<b>Current liabilities</b>		
Accounts payable and accrued expenses (note 11)	82,869	112,194
Statutory deposits (note 12)	2,754,557	2,366,423
Deferred revenue (note 13)	34,939	74,900
<b>Total liabilities</b>	<b>2,872,365</b>	2,553,517
<b>Reserves</b>		
Accumulated reserves	3,020,695	2,946,101
<b>Total liabilities and reserves</b>	<b>5,893,060</b>	5,499,618

The notes on pages 33 to 53 are an integral part of these financial statements.

Approved for issue by the Board of Members on September 17, 2020.

  
Member

  
Member

# Anguilla Financial Services Commission

## Statement of Comprehensive Income

### For the year ended December 31, 2019

(expressed in United States dollars)

	2019 \$	2018 \$
<b>Income</b>		
Licence fees	963,518	1,026,200
Administrative fees and penalties	121,712	167,479
Other income	26,646	2,247
	<hr/>	<hr/>
<b>Total income</b>	<b>1,111,876</b>	1,195,926
	<hr/>	<hr/>
<b>Operating expenses</b>		
Impairment loss on accounts receivable	–	(9,997)
Payroll and related costs (note 15)	(651,533)	(750,402)
Travel and subsistence (note 16)	(67,460)	(47,544)
Office rent	(57,639)	(57,424)
Training and conference costs	(55,537)	(21,829)
Professional service fees	(49,479)	(25,419)
Insurance	(42,973)	(38,260)
Board members' allowance	(35,300)	(30,000)
Utilities	(22,435)	(17,729)
Subscriptions	(17,769)	(18,497)
Office supplies	(13,637)	(11,898)
Depreciation (note 9)	(12,439)	(10,495)
Audit fees	(8,000)	(8,000)
Communications	(6,550)	(7,915)
Cleaning	(6,436)	(5,035)
Others	(5,554)	(3,038)
Entertainment	(3,724)	(2,037)
Bank charges	(1,118)	(1,283)
	<hr/>	<hr/>
<b>Total operating expenses</b>	<b>(1,057,583)</b>	(1,066,802)
	<hr/>	<hr/>
<b>Operating profit</b>	<b>54,293</b>	129,124
	<hr/>	<hr/>
<b>Finance income</b>		
Interest income	20,301	27,533
	<hr/>	<hr/>
<b>Net profit and total comprehensive income for the year</b>	<b>74,594</b>	156,657
	<hr/>	<hr/>

The notes on pages 33 to 53 are an integral part of these financial statements.

## Anguilla Financial Services Commission

### Statement of Changes in Accumulated Reserves

#### For the year ended December 31, 2019

(expressed in United States dollars)

	\$
<b>Balance at December 31, 2017</b>	<b>2,789,444</b>
Total comprehensive income for the year	156,657
<b>Balance at December 31, 2018</b>	<b>2,946,101</b>
Adjustment from the adoption of IFRS 16	–
<b>Adjusted balance at January 1, 2019</b>	<b>2,946,101</b>
Total comprehensive income for the year	74,594
<b>Balance at December 31, 2019</b>	<b>3,020,695</b>

The notes on pages 33 to 53 are an integral part of these financial statements.

# Anguilla Financial Services Commission

## Statement of Cash Flows

### For the year ended December 31, 2019

(expressed in United States dollars)

	2019 \$	2018 \$
<b>Cash flows from operating activities</b>		
Net profit for the year	74,594	156,657
Items not involving the movement of cash:		
Depreciation (note 9)	12,439	10,495
Impairment loss on accounts receivable	-	9,997
Interest income	(20,301)	(27,533)
<b>Cash flows from operations before changes in operating assets and liabilities</b>	<b>66,732</b>	149,616
<b>Changes in operating assets and liabilities:</b>		
Decrease in accounts receivable	10,623	40,681
Decrease/(increase) in other assets	8,043	(18,920)
Decrease in accounts payable and accrued expenses	(29,325)	(25,537)
(Decrease)/increase in deferred revenue	(39,961)	38,500
Increase in statutory deposits	388,134	136,838
<b>Cash generated from operations</b>	<b>404,246</b>	321,178
Interest received	20,301	27,533
<b>Net cash from operating activities</b>	<b>424,547</b>	348,711
<b>Cash flows from investing activity</b>		
Purchase of property and equipment	(16,047)	(1,852)
Purchase of intangible assets	(71,632)	-
<b>Cash used in investing activity</b>	<b>(87,679)</b>	(1,852)
<b>Net increase in cash</b>	<b>336,868</b>	346,859
<b>Cash at beginning of the year</b>	<b>5,401,902</b>	5,055,043
<b>Cash at end of the year (note 6)</b>	<b>5,738,770</b>	5,401,902

The notes on pages 33 to 53 are an integral part of these financial statements.

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 1 Nature of operations

The Anguilla Financial Services Commission (the “Commission”) was established under the Financial Services Commission Act, R.S.A.c. F28 on November 26, 2003 and it commenced operations on February 2, 2004 in The Valley, Anguilla, BWI.

The principal activity of the Commission is to regulate the financial services industry in Anguilla in accordance with the Financial Services Commission Act and the prescribed financial services enactments and to carry out such other functions as determined under section 3 of the Financial Services Commission Act.

### 2 General information and compliance with International Financial Reporting Standards (IFRS)

The financial statements of the Commission have been prepared in accordance with International Financial Reporting Standards (IFRS) and International Financial Reporting Interpretations Committee (IFRIC) interpretations as issued by the International Accounting Standards Board (IASB).

The preparation of financial statements in conformity with IFRS requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of income and expenses during the reporting period. Although these estimates are based on management’s best knowledge of current events and actions, actual results may differ from those estimates. The areas involving a higher degree of judgement or complexity or areas where assumptions and estimates are significant to the financial statements are disclosed in note 4.

The principal accounting policies applied in the preparation of these financial statements are set out below. These policies have been consistently applied to all the years presented, unless otherwise stated.

### 3 Changes in accounting policies

#### ***New standards and amendments to standards effective for the financial year beginning January 1, 2019***

The Commission has applied the following new standards and amendments to existing standards that have been published and became effective during the current financial year.

IFRS 16, *Leases*

IFRS 16, *Leases*, replaces International Accounting Standard (IAS) 17, *Leases* along with three Interpretations (IFRIC 4, *Determining whether an Arrangement contains a Lease*, SIC 15, *Operating Leases-Incentives*, and SIC 27, *Evaluating the Substance of Transactions Involving the Legal Form of a Lease*).

The adoption of this new standard has resulted in the Commission recognising a right-of-use asset and related lease liability in connection with all former operating leases except for those identified having a remaining lease term of less than twelve (12) months from the date of initial application.

# Anguilla Financial Services Commission

## Notes to Financial Statements

### December 31, 2019

(expressed in United States dollars)

### 3 Changes in accounting policies...*continued*

The new standard has been applied using the modified retrospective approach. Prior periods have not been restated. There were no adjustments required to the opening balance of retained earnings for the current period as a result of adopting IFRS 16.

#### ***New standards and amendments to standards effective for the financial year beginning January 1, 2019.. continued***

For contracts in place at the date of initial application, if any, the Commission has elected to apply the definition of a lease from IAS 17 and IFRIC 4 and has not applied IFRS 16 to arrangements that were previously not identified as a lease under IAS 17 and IFRIC 4.

The Commission has elected not to include initial direct costs in the measurement of the right-of-use asset for operating leases in existence at the date of initial application of IFRS 16, being January 1, 2019.

As at January 1, 2019, the Commission has elected not to recognise the right-of-use asset and the related lease liability at the date of initial application for a lease previously classified as an operating lease applying IAS 17 as the remaining term of the lease was less than twelve months. Accordingly, the adoption of this new standard did not result in an adjustment on the opening retained earnings as at January 1, 2019.

Other amendments to standards

Other standards and amendments that are effective for the first time in 2019 are as follows:

- IFRS 9, Prepayment features with Negative Compensation (Amendments to IFRS 1);
- IAS 28, Long-term interests in Associates and Joint Ventures (Amendments to IAS 28);
- IFRIC 28, Uncertainty over income Tax Treatments;
- Annual improvements to IFRS 2015-2017 cycle (IAS 12, IAS 23, IFRS 3 and IFRS 11); and
- IAS 19, Plan Amendment, Curtailment or Settlement (Amendments to IAS 19).

These amendments do not have significant impact on these financial statements and therefore the disclosures have not been made.

#### ***Standards, amendments and interpretations to existing standards that are not yet effective and have not been adopted early by the Commission***

At the date of authorisation of these financial statements, several new, but not yet effective standards, amendments to existing standards, and interpretations have been published by the IASB. None of these standards, amendments or interpretations have been adopted early by the Commission.

Management anticipates that all relevant pronouncements will be adopted for the first period beginning on or after the effective date of the pronouncement. New standards, amendments and interpretations not adopted in the current year have not been disclosed as they are not expected to have a material impact on the Commission's financial statements.

# Anguilla Financial Services Commission

## Notes to Financial Statements

### December 31, 2019

(expressed in United States dollars)

#### 4 Summary of accounting policies

The financial statements have been prepared using the significant accounting policies and measurement bases.

##### a) Cash

Cash comprises cash on hand and cash at banks, which are subject to an insignificant risk of changes in value.

##### b) Financial instruments

###### (i) Recognition and derecognition

Financial assets and financial liabilities are recognised when the Commission becomes a party to the contractual provisions of the financial instrument.

Financial assets are derecognised when the contractual rights to the cash flows from the financial asset expire, or when the financial asset and all substantial risks and rewards are transferred. A financial liability is derecognised when it is extinguished, discharged, cancelled or expires.

###### (ii) Classification and initial measurement of financial assets

Except for accounts receivables under financial assets at amortised cost that do not contain a significant financing component and are measured at the transaction price in accordance with IFRS 15, all financial assets are initially measured at fair value adjusted for transaction cost, when applicable.

Financial assets are classified into the following categories:

- amortised cost;
- fair value through profit or loss (FVTPL); and
- fair value through other comprehensive income (FVOCI).

In the periods presented, the Commission does not have any financial assets categorised as FVTPL or FVOCI.

All of the financial assets of the Commission are measured at amortised cost. This is determined if financial assets are held for collection of contractual cash flows where those cash flows represent solely payments of principal and interest ('SPPI'), and that are not designated at FVTPL. The carrying amount of these assets is adjusted by any expected credit loss allowance recognised and measured as described in note 3 b) iv). Interest income from these financial assets is included in 'Interest income' using the effective interest rate method.

The business model reflects how the Commission manages the assets in order to generate cash flows. That is, whether the Commission's objective is solely to collect the contractual cash flows from the assets or is to collect both the contractual cash flows and cash flows arising from the sale of assets. If neither of these is applicable (e.g. financial assets are held for trading purposes), then the financial assets are classified as part of 'other' business model and measured at FVTPL. Factors considered by the Commission in determining the business model for a group of assets include past experience on

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 4 Summary of accounting policies...continued

#### b) Financial instruments...continued

##### (ii) Classification and initial measurement of financial assets...continued

how the cash flows for these assets were collected, how the asset's performance is evaluated and reported to key management personnel, how risks are assessed and managed and how managers are compensated.

Where the business model is to hold assets to collect contractual cash flows or to collect contractual cash flows and sell, the Commission assesses whether the financial instruments' cash flows represent solely payments of principal and interest (the 'SPPI test'). In making this assessment, the Commission considers whether the contractual cash flows are consistent with a basic lending arrangement i.e. interest includes only consideration for the time value of money, credit risk, other basic lending risks and a profit margin that is consistent with a basic lending arrangement. Where the contractual terms introduce exposure to risk or volatility that are inconsistent with a basic lending arrangement, the related financial asset is classified and measured at fair value through profit or loss.

The classification is determined by both the Commission's business model for managing the financial asset and the contractual cash flow characteristics of the financial asset.

All income and expenses relating to financial assets that are recognised in the statement of comprehensive income are presented within finance costs, finance income or other financial items, except for loss allowance of trade receivable which is presented within administrative and general expenses.

##### (iii) Subsequent measurement of financial assets at amortised cost

Financial assets are measured at amortised cost if the assets meet the following conditions (and are not designated as FVTPL):

- they are held within a business model whose objective is to hold the financial assets and collect its contractual cash flows; and
- the contractual terms of the financial assets give rise to cash flows that are solely payments of principal and interest on the principal amount outstanding.

After initial recognition, these are measured at amortised cost using the effective interest method. Discounting is omitted where the effect of discounting is immaterial. The Commission's cash, accounts receivables and housing deposits as included in other assets are classified at amortised cost into this category of financial instruments.

##### (iv) Impairment of financial assets

The Commission uses the IFRS 9's impairment requirement which is to use more forward-looking information to recognise expected credit losses – the 'expected credit loss (ECL) model' on its financial assets carried at amortised cost. This replaces IAS 39's 'incurred loss model'. Instruments within the scope of the new requirements included loans and other debt-type financial assets measured

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 4 Summary of accounting policies...continued

#### b) Financial instruments...continued

##### (iv) Impairment of financial assets

at amortised cost and FVOCI, trade receivables, contract assets recognised and measured under IFRS 15 and loan commitments and some financial guarantee contracts (for the issuer) that are not measured at fair value through profit or loss. With respect to the Commission, this is applicable to its accounts receivable balance.

Recognition of credit losses is no longer dependent on the Commission first identifying a credit loss event. Instead, the Commission considers a broader range of information when assessing credit risk and measuring expected credit losses, including past events, current conditions, reasonable and supportable forecasts that affect the expected collectability of the future cash flows of the instrument.

In applying this forward-looking approach, a distinction is made between:

- financial instruments that have not deteriorated significantly in credit quality since initial recognition or that have low credit risk ('Stage 1'); and
- financial instruments that have deteriorated significantly in credit quality since initial recognition and whose credit risk is not low ('Stage 2').

'Stage 3' would cover financial assets that have objective evidence of impairment at the reporting date.

'12-month expected credit losses' are recognised for the first category while 'lifetime expected credit losses' are recognised for the second category.

Measurement of the expected credit losses is determined by a probability-weighted estimate of credit losses over the expected life of the financial instrument.

The Commission makes use of a simplified approach in accounting for accounts receivable and other financial assets at amortised cost and records the loss allowance as lifetime expected credit losses. These are the expected shortfalls in contractual cash flows, considering the potential for default at any point during the life of the financial instrument. In calculating, the Commission uses its historical experience, external indicators and forward-looking information to calculate the expected credit losses using a provision matrix.

The Commission assesses loss allowance of accounts receivable and other financial assets at amortised cost on collective basis as they possess shared credit risk characteristics based on the days past due. For the Commission, the loss allowance as a result of the application of IFRS 9 is not material and therefore no disclosures have been made.

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 4 Summary of accounting policies ...continued

#### b) Financial instruments ...continued

##### (v) Classification and measurement of financial liabilities

The Commission's financial liabilities include accounts payable and accrued expenses and deferred revenue.

Financial liabilities are initially measured at fair value and are subsequently measured at amortised cost using the effective interest method.

All interest-related charges are included within finance costs or finance income.

#### c) Offsetting financial instruments

Financial assets and liabilities are offset and the net amount reported in the statement of financial position when there is a legally enforceable right to offset the recognised amounts and there is an intention to settle on a net basis or realise the asset and settle the liability simultaneously.

#### d) Property and equipment

Property and equipment are stated at historical cost, less accumulated depreciation and impairment losses, if any. Historical cost includes expenditure that is directly attributable to the acquisition of the assets.

The cost of repairs and replacements of a routine nature are charged to earnings whilst those expenditures which improve or extend the useful lives of the assets are capitalised.

Gains and losses on disposal of property and equipment are determined by reference to their carrying amount and are taken into account in determining operating income.

Depreciation is computed using the straight-line method to allocate the cost of each asset to its residual value, over the estimated useful life as follows:

Computers and equipment	5-10 years
Furniture and fittings	5-10 years
Leasehold equipment	5-10 years
Motor vehicle	5 years

#### e) Intangible asset

##### Computer software

Acquired computer software licence is capitalised on the basis of costs incurred to acquire and bring to use the specific software. This cost is amortised over its estimated useful life of five (5) years.

Costs associated with maintaining computer software programmes are recognised as an expense when incurred.

# Anguilla Financial Services Commission

## Notes to Financial Statements

### December 31, 2019

(expressed in United States dollars)

#### 4 Summary of accounting policies ...continued

##### f) Impairment of non-financial assets

Non-financial assets that are subject to depreciation are reviewed for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an asset's fair value less costs to sell and value in use. For the purposes of assessing impairment, assets are grouped at the lowest levels for which there are separately identifiable cash flows (cash-generating units). Non-financial assets other than goodwill that suffered impairment are reviewed for possible reversal of the impairment at each reporting date.

##### g) Accumulated reserves

Accumulated reserves represent the current and prior year results of operations as reported in the statement of comprehensive income.

##### h) Revenue recognition

Revenue arises mainly from the collection of licence fees from regulated entities as well as administrative fees and penalties. To determine whether to recognise revenue, the Commission follows a 5-step process:

1. Identifying the contract with a customer;
2. Identifying the performance obligations;
3. Determining the transaction price;
4. Allocating the transaction price to the performance obligations; and
5. Recognising revenue when/as performance obligation(s) are satisfied.

The Commission derives revenue from rendering of services is either at point in time or over time, when (or as) the Commission satisfies performance obligations by rendering the promised services to its customers.

The Commission recognises contract liabilities, if any, for consideration received in respect of unsatisfied performance obligations and reports these amounts as other liabilities in the statement of financial position. Similarly, if the Commission satisfies a performance obligation before it receives the consideration, the Commission recognises either a contract asset or a receivable in its statement of financial position, depending on whether something other than the passage of time is required before the consideration is due.

##### (i) Licence fees

Licence fees comprise amounts collected from companies licensed by the Commission. Revenue is recognised when the services are transferred over time. Annual license fees for the year are receivables as at the beginning of each year. Fees for the year are classified as revenues; the remainder is considered deferred revenue.

##### (ii) Administrative fees and penalties

Administrative fees and penalties comprise amounts collected from companies for licence applications, applications for audit extensions/waivers, regulatory fees and late penalties. Revenue is recognised when the services are transferred at a point in time.

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 4 Summary of accounting policies ...*continued*

#### h) Revenue recognition...*continued*

(iii) Interest income

Interest income is recognised using the effective interest method for all interest-bearing instruments on an accrual basis. Interest income includes income earned on cash.

(iv) Other income

Other income is recognised on the accrual basis.

All of the Commission's revenues are generated in Anguilla.

#### i) Operating expenses

Operating expenses are recognised in the statement of comprehensive income upon utilization of the services or as incurred.

#### j) Foreign currency transactions

(i) Functional and presentation currency

Items included in the financial statements of the Commission are measured using the currency of the primary economic environment in which the entity operates (the functional currency). The Commission's functional currency is Eastern Caribbean dollars. The financial statements are presented in United States dollars, which is the Commission's presentation currency.

(ii) Transactions and balances

Foreign currency transactions are translated into the functional currency of the Commission, using the exchange rates prevailing at the dates of the transactions (spot exchange rate). Foreign currency gains and losses resulting from the settlement of such transactions and from the remeasurement of monetary items denominated in foreign currency at year-end exchange rates are recognised in the statement of comprehensive income.

#### k) Provisions

A provision is recognised when the Commission has a present legal or constructive obligation as a result of past events; it is probable that an outflow of resources will be required to settle the obligation; and the amount has been reliably estimated. Provisions are not recognised for future operating losses.

Where there are a number of similar obligations, the likelihood that an outflow will be required in settlement is determined by considering the class of obligations as a whole. A provision is recognised even if the likelihood of an outflow with respect to any one item included in the same class of obligations may be small.

# Anguilla Financial Services Commission

## Notes to Financial Statements

December 31, 2019

(expressed in United States dollars)

### 4 Summary of accounting policies ...continued

#### k) Provisions...continued

Provisions are measured at the present value of the expenditures expected to be required to settle the obligation using a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the obligation. The increase in the provision due to passage of time is recognised as interest expense.

#### l) Employee benefits

##### *Pension cost*

The Commission's contribution to the Government's defined benefit pension plan is charged to the statement of comprehensive income in the period to which the contributions relate. The Commission does not have its own pension plan and its pension costs are limited to contributions made.

##### *Post-employment obligation*

The Commission recognises a liability and an expense for gratuities due to its employees based on the terms of the employment contracts.

##### *Short-term employee benefits*

Short-term employee benefits, including holiday entitlement, are current liabilities measured at the undiscounted amount that the Commission expects to pay as a result of the unused entitlement.

#### m) Leased assets

As described in Note 3, the Commission has applied IFRS 16 using the modified retrospective approach and therefore comparative information has not been restated. This means comparative information is still reported under IAS 7 and IFRIC 4.

##### *Accounting policy applicable from January 1, 2019*

For any new contracts entered into on or after January 1, 2019, the Commission considers whether a contract is, or contains a lease. A lease is defined as 'a contract, or part of a contract, that conveys the right to use an asset (the underlying asset) for a period of time in exchange for consideration'. To apply this definition the Commission assesses whether the contract meets three key evaluations which are whether:

- the contract contains an identified asset, which is either explicitly identified in the contract or implicitly specified by being identified at the time the asset is made available to the Commission;
- the Commission has the right to obtain substantially all of the economic benefits from use of the identified asset throughout the period of use, considering its rights within the defined scope of the contract; and
- the Commission has the right to direct the use of the identified asset throughout the period of use. The Commission assesses whether it has the right to direct 'how and for what purpose' the asset is used throughout the period of use.

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 4 Summary of accounting policies...continued

#### m) Leased assets...continued

Accounting policy applicable from January 1, 2019...continued

##### Measurement and recognition of leases as a lessee

At lease commencement date, the Commission recognises a right-of-use asset and a lease liability on the statement of financial position. The right-of-use asset is measured at cost, which is made up of the initial measurement of the lease liability, any initial direct costs incurred by the Commission, an estimate of any costs to dismantle and remove the asset at the end of the lease, and any lease payments made in advance of the lease commencement date (net of any incentives received).

The Commission depreciates the right-of-use assets on a straight-line basis from the lease commencement date to the earlier of the end of the useful life of the right-of-use asset or the end of the lease term. The Commission also assesses the right-of-use asset for impairment when such indicators exist.

At the commencement date, the Commission measures the lease liability at the present value of the lease payments unpaid at that date, discounted using the interest rate implicit in the lease if that rate is readily available or the Commission's incremental borrowing rate.

Lease payments included in the measurement of the lease liability are made up of fixed payments.

Subsequent to initial measurement, the liability will be reduced for payments made and increased for interest. It is remeasured to reflect any reassessment or modification, or if there are changes in in-substance fixed payments.

When the lease liability is remeasured, the corresponding adjustment is reflected in the right-of-use asset, or profit and loss if the right-of-use asset is already reduced to zero.

The Commission has elected to account for short-term leases and leases of low-value assets, if any, using the practical expedients. Instead of recognising a right-of-use asset and lease liability, the payments in relation to these are recognised as an expense in profit or loss on a straight-line basis over the lease term.

On the statement of financial position, right-of-use assets have been included in property and equipment and lease liability is shown as a lease liability.

*Accounting policy applicable before January 1, 2019*

#### **Leases – Commission as a lessee**

Leases in which a significant portion of risks and rewards of ownership are retained by the lessor are classified as operating leases. Payments under operating leases are charged to the statement of comprehensive income on a straight-line basis over the period of the lease.

# Anguilla Financial Services Commission

## Notes to Financial Statements

### December 31, 2019

(expressed in United States dollars)

#### 4 Summary of accounting policies...continued

##### n) Significant management judgment in applying accounting policies and estimation uncertainty

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the application of accounting policies and the reported amounts of assets, liabilities, income and expenses. Actual results may differ from these estimates.

Judgements, estimates and underlying assumptions are continually evaluated and are based on historical experience and other factors, including expectations of future events that are believed to be reasonable under the circumstances.

At year end, in the opinion of management, there were no estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year.

#### 5 Financial risk management

##### a) Financial risk factors

The Commission's activities expose it to a variety of financial risks: market risk (including currency risk, interest rate risk and price risk), credit risk and liquidity risk. The Commission has not entered into forward contracts to reduce risk exposures. The Commission's risk management focuses on actively seeking to minimise potential adverse effects on its financial performance. Risk management is carried out by management based on policies set by the Board of Members.

The most significant financial risks to which the Commission is exposed are described below:

##### i) Market risk

###### *Foreign currency risk*

The Commission conducts its operations primarily in Eastern Caribbean dollars; however, some transactions are executed in various other currencies, mainly United States Dollars. Foreign currency risk arises when future commercial transactions and recognised assets and liabilities are denominated in a currency that is not the entity's functional currency. The exchange rate of the Eastern Caribbean dollar (EC\$) to the United States dollar (US\$) has been formally pegged at EC\$2.70 = US\$1.00 since July 1976, hence management considers foreign currency risk not to be significant.

###### *Interest rate risk*

Cash flow interest rate risk is the risk that the future cash flows of a financial instrument will fluctuate because of changes in market interest rates. Fair value interest rate risk is the risk that the value of a financial instrument will fluctuate because of changes in market interest rates. The Commission takes on exposure to the effects of fluctuations in the prevailing level of market interest rates on both its fair value and cash flow risks. Interest margins may increase as a result of such changes but may reduce losses in the event unexpected movements arise.

# Anguilla Financial Services Commission

## Notes to Financial Statements

### December 31, 2019

(expressed in United States dollars)

#### 5 Financial risk management...continued

##### a) Financial risk factors...continued

##### i) Market risk...continued

###### *Interest rate risk*

financial assets and liabilities are non-interest bearing with the exception of cash which earns interest based on market rates as disclosed in note 6.

###### *Price risk*

The Commission has no investments held or classified as fair value through profit or loss, and thus is not exposed to cash flow equity securities price risk. The Commission is not exposed to commodity price risk.

##### ii) Credit risk

Credit risk arises from the possibility that counterparties may default on their obligations to the Commission. The Commission's credit risk arises from cash at banks, as well as credit exposures to customers. Cash at banks are only held with well-known reputable banks and financial institutions. If no independent rating exists for customers, management assesses the credit quality of customers on an individual basis, taking into account their financial position, credit history and other factors. The utilization of credit limits is regularly monitored. Services rendered to customers are settled primarily in cash and cheques.

The Commission has made adequate provision for any potential credit losses and the amount of the Commission's maximum exposure to credit risk is indicated by the carrying amount of its financial assets.

	<b>2019</b>	<b>2018</b>
	\$	\$
Cash at banks	<b>5,738,770</b>	5,401,656
Accounts receivable	<b>15,177</b>	25,800
Other assets	<b>5,250</b>	6,100
	<b>5,759,197</b>	5,433,556

All financial assets such as cash and accounts receivable are categorized as performing (2019: performing).

The credit quality of financial assets was determined as follows:

- Cash at banks are only placed with well-known banks and financial institutions. The credit quality of these financial assets is considered to be of high grade. While cash and cash equivalents are also subject to the impairment requirements of IFRS 9, the identified impairment loss was immaterial.

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 5 Financial risk management...*continued*

#### a) Financial risk factors...*continued*

##### ii) Credit risk...*continued*

- Accounts receivable are standard grade financial instruments with satisfactory financial capability and credit standing but with some elements of risks where a certain measure of control is necessary in order to mitigate risk of default. The Commission applies the IFRS 9 simplified approach to measuring expected credit losses which uses a lifetime expected loss allowance for all trade receivables.

The Commission continuously monitors the credit quality of its counterparties based on a credit rating scorecard. The Commission's policy is to deal only with creditworthy counterparties. The ongoing credit risk of these counterparties is managed through regular review of the aging analysis.

Counterparties settle license fees upfront thus mitigating the credit risk exposure. License fees represents the most significant source of operating income for the Commission; in 2019 this accounted for 86.7% of operating income (2018: 85.8%).

Accounts receivable consist of solely customers in Anguilla. The Commission does not hold any security on these balances.

In measuring the expected credit losses, the accounts receivable have been assessed on a collective basis as they possess shared credit characteristics. They have been grouped based on the days past due.

The expected loss rates are based on the historical collection and default rates over the past seven (7) years. The historical rates are adjusted to reflect current and forward looking macroeconomic factors affecting the counterparty's ability to settle the amount outstanding. While Gross Domestic Product and growth in the financial services sector are most relevant, given the short period over which the Commission is exposed to credit risk, the impact of these macroeconomic factors has not been considered significant within the financial year.

The expected credit losses for the year ended December 31, 2019 are immaterial and therefore no additional disclosures have been made.

Trade receivables are written off when there is no reasonable expectation of recovery. Indicators that there is no reasonable expectation of recovery, include, amongst others, the failure of a customer to engage in a repayment plan with the Commission, and a failure to make contractual payments for a period of greater than 360 days past due or discontinuation of the business of the counterparties.

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 5 Financial risk management...continued

#### a) Financial risk factors...continued

##### iii) Liquidity risk

Liquidity risk is the risk that the Commission is unable to meet its payment obligations associated with its financial liabilities when they fall due. In order to manage liquidity risks, management seeks to maintain sufficient levels of cash and the availability of funding through an adequate amount of committed credit facilities, to meet its short-term obligations.

The following tables analyse the Commission's financial liabilities in relevant maturity grouping based on the remaining period at the statement of financial position date to the contractual maturity date.

	<b>Within 1 Year \$</b>
<b>At December 31, 2019</b>	
Accounts payable and accrued expenses	82,869
Statutory deposits	<u>2,754,557</u>
	<u>2,837,426</u>
Cash	5,738,770
Accounts receivable	15,177
Other assets	<u>31,307</u>
Total assets held to manage liquidity risk	<u>5,785,254</u>
<b>Net liquidity gap</b>	<u>2,947,828</u>
<b>At December 31, 2018</b>	
Accounts payable and accrued expenses	112,194
Statutory deposits	<u>2,366,423</u>
	<u>2,478,617</u>
Cash	5,401,902
Accounts receivable	25,800
Other assets	<u>6,100</u>
Total assets held to manage liquidity risk	<u>5,433,802</u>
<b>Net liquidity gap</b>	<u>2,955,185</u>

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 5 Financial risk management...continued

#### b) Fair value of financial assets and liabilities

Fair value is the arm's length consideration for which an asset could be exchanged or a liability settled, between knowledgeable, willing parties, who are under no compulsion to act and is best evidenced by a quoted market price, if one exists.

The fair value of cash, accounts receivable, accounts payable and accrued expenses and statutory deposits are assumed to approximate the carrying value due to their short-term nature.

The table below summarizes the carrying amounts and fair values of the Commission's financial assets and liabilities.

	Carrying value		Fair value	
	2019	2018	2019	2018
	\$	\$	\$	\$
<b>Financial assets</b>				
Cash	<b>5,738,770</b>	5,401,902	<b>5,738,770</b>	5,401,902
Accounts receivable	<b>15,177</b>	25,800	<b>15,177</b>	25,800
Other assets	<b>5,250</b>	6,100	<b>5,250</b>	6,100
	<b>5,759,197</b>	5,433,802	<b>5,759,197</b>	5,433,802
<b>Financial liabilities</b>				
Accounts payable and accrued expenses	<b>82,869</b>	112,194	<b>82,869</b>	112,194
Statutory deposits	<b>2,754,557</b>	2,366,423	<b>2,754,557</b>	2,366,423
	<b>2,837,426</b>	2,478,617	<b>2,837,426</b>	2,478,617

#### c) Capital risk management

The Commission maintains a level of capital that is sufficient to meet several objectives, including its ability to continue as a going concern in order to maintain an acceptable total debt-to-capital ratio to provide access to adequate funding sources to support current operations and fulfilment of its strategic plan.

The Commission's capital is represented by its accumulated reserves. As at December 31, 2019, the Commission's accumulated reserves amounted to \$3,020,695 (2018: \$2,946,101).

The Commission manages its capital structure and makes adjustments in light of changes in activities, economic conditions and the risk characteristics of the underlying assets. In order to maintain or adjust its capital structure, the Commission may request contributions from and make distributions to the Government of Anguilla.

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 6 Cash

	2019 \$	2018 \$
Cash at banks other than statutory deposits	<b>3,207,452</b>	3,035,233
Cash on hand	–	246
	<b>3,207,452</b>	3,035,479
Statutory deposits	<b>2,531,318</b>	2,366,423
<b>Total cash</b>	<b>5,738,770</b>	5,401,902

Cash at banks is held with National Commercial Bank of Anguilla Limited, CIBC First Caribbean International Bank Limited and Scotia Bank Anguilla Limited and bears interest at rates ranging between nil to 0.50% per annum (2018: nil to 0.50%).

The statutory deposits accounts are held with the CIBC First Caribbean International Bank Limited and earn interest at a rate of 0.05% per annum (2018: 0.05%).

Included in cash at banks other than statutory deposits is an advance deposit received on behalf of a regulated insurer in the amount of \$223,268 which is to be used for the establishment of a term deposit to be held as a statutory deposit at CIBC First Caribbean International Bank Limited.

### 7 Accounts receivable

	2019 \$	2018 \$
Accounts receivable from:		
Mutual fund managers/administration	<b>6,000</b>	20,666
On-site Nagico Insurance	<b>5,488</b>	–
Company managers	<b>2,189</b>	4,164
Captives	<b>1,500</b>	–
Others	–	920
Insurance managers	–	50
	<b>15,177</b>	25,800

The Commission's accounts receivables are amounts due from regulated entities for services rendered in the ordinary course of business. They are generally due for settlement upon initiation or renewal of the service and therefore are all classified as current. Accounts receivable are recognised initially at the amount of consideration that is unconditional unless they contain significant financing components, when they are recognised at fair value. The Commission holds the accounts receivables with the objective to collect the contractual cash flows and therefore measures them subsequently at amortised cost using the effective interest method. Details about the Commission's impairment policies are disclosed in Note 4. In 2019, there will be no accounts receivable which were previously not provided with loss allowance that were written off (2018: \$9,997).

# Anguilla Financial Services Commission

## Notes to Financial Statements

December 31, 2019

(expressed in United States dollars)

### 7 Accounts receivable...continued

Due to the short-term nature of the Commission's accounts receivable, their carrying amount is considered to be the same as their fair value.

### 8 Other assets

	2019	2018
	\$	\$
Prepayments	26,057	33,250
Housing deposits	5,250	6,100
	<hr/>	<hr/>
	<b>31,307</b>	39,350
	<hr/>	<hr/>

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 9 Property and equipment

	Computers and equipment \$	Furniture and fittings \$	Leasehold equipment \$	Motor vehicle \$	Total \$
<b>At December 31, 2017</b>					
Cost	40,049	70,447	38,802	9,100	158,398
Accumulated depreciation	(33,438)	(44,484)	(35,627)	(3,640)	(117,189)
<b>Closing net book amount</b>	<b>6,611</b>	<b>25,963</b>	<b>3,175</b>	<b>5,460</b>	<b>41,209</b>
<b>Year ended December 31, 2018</b>					
Opening net book amount	6,611	25,963	3,175	5,460	41,209
Additions	844	1,008	–	–	1,852
Depreciation charge	(2,933)	(5,698)	(954)	(910)	(10,495)
<b>Closing book amount</b>	<b>4,522</b>	<b>21,273</b>	<b>2,221</b>	<b>4,550</b>	<b>32,566</b>
<b>As at December 31, 2018</b>					
Cost	40,893	71,455	38,802	9,100	160,250
Accumulated depreciation	(36,371)	(50,182)	(36,581)	(4,550)	(127,684)
<b>Closing net book amount</b>	<b>4,522</b>	<b>21,273</b>	<b>2,221</b>	<b>4,550</b>	<b>32,566</b>
<b>Year ended December 31, 2019</b>					
Opening net book amount	4,522	21,273	2,221	4,550	32,566
Additions	11,234	–	4,813	–	16,047
Depreciation charge	(3,353)	(7,222)	(954)	(910)	(12,439)
<b>Closing book amount</b>	<b>12,403</b>	<b>14,051</b>	<b>6,080</b>	<b>3,640</b>	<b>36,174</b>
<b>As at December 31, 2019</b>					
Cost	52,127	71,455	43,615	9,100	176,297
Accumulated depreciation	(39,724)	(57,404)	(37,535)	(5,460)	(140,123)
<b>Closing net book amount</b>	<b>12,403</b>	<b>14,051</b>	<b>6,080</b>	<b>3,640</b>	<b>36,174</b>

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 10 Intangible assets

	Software \$	WIP – Telecommunication Project \$	Total \$
<b>Year ended December 31, 2018</b>			
Opening and closing net book value	–	–	–
<b>As at December 31, 2018</b>			
<b>Cost</b>	7,500	–	7,500
Accumulated amortisation	(7,500)	–	(7,500)
Net book value	–	–	–
<b>Year ended December 31, 2019</b>			
Opening net book value	–	–	–
Additions	–	71,632	71,632
Closing net book value	–	<b>71,632</b>	<b>71,632</b>
<b>As at December 31, 2019</b>			
<b>Cost</b>	75,000	71,632	146,632
Accumulated amortisation	(75,000)	–	(75,000)
	–	<b>71,632</b>	<b>71,632</b>

As at December 31, 2019, the Commission entered into a contract for a regulatory database which is expected to be completed during the financial year ending December 31, 2020. With respect to this project, the Commission has committed a total of \$95,000 to its overall completion.

### 11 Accounts payable and accrued expenses

	2019 \$	2018 \$
Accrued expenses	<b>42,510</b>	67,349
Accrued gratuities	<b>27,054</b>	15,604
Accounts payables	<b>13,305</b>	29,241
	<b>82,869</b>	112,194

# Anguilla Financial Services Commission

## Notes to Financial Statements

### December 31, 2019

(expressed in United States dollars)

#### 12 Statutory deposits

Section 8(1) of the Insurance Act, R.S.A. c. 116 requires that a licensee undertaking domestic insurance business shall maintain in a bank in Anguilla, funds in cash, short-term securities or other realisable investments approved by the Commission, the total value of which shall at least equal the total of its:

- i) Unearned premium reserve;
- ii) Outstanding claims reserve;
- iii) Reserve for the claims incurred but not reported; and
- iv) Unexpired risks reserve.

Section 8(2) of the Insurance Act states that: "The Commission may require an approved external insurer to place with the Commission an interest-bearing deposit to meet existing and future liabilities for a period to be determined by the Commission. The amount of the deposit will not exceed 40% of its annual premium income net of re-insurance premiums with respect to each class of insurance undertaken."

All statutory deposits are maintained in short-term fixed deposits (i.e. three-month maturity periods or less) or other demand accounts.

At December 31, 2019 statutory deposits in the amount of \$2,754,557 (2018: \$2,366,423) were held by the Commission in connection with approved external insurers.

#### 13 Deferred revenue

Deferred revenue consists of licence fees for the succeeding financial year ending December 31, 2020 received by the Commission in advance during the current financial year.

#### 14 Related party balances and transactions

A related party relationship exists when one party has the ability to control directly or indirectly, through one or more intermediaries, the other party or exercise significant influence over the other party in making financial and operating decisions. Such relationships also exist between or among entities under common control, with the reporting enterprise and its key management personnel and Board of Members.

The remuneration of the Board of Members and other key management personnel during the year was as follows:

	2019 \$	2018 \$
Salaries	127,933	179,522
Gratuities	15,400	40,250
Housing allowances	17,827	30,000
Board members' allowances	35,300	30,000
	<b>196,460</b>	<b>279,772</b>

# Anguilla Financial Services Commission

## Notes to Financial Statements December 31, 2019

(expressed in United States dollars)

### 15 Payroll and related costs

	2019 \$	2018 \$
Salaries	516,945	560,069
Vacation	44,448	60,134
Health insurance	26,456	26,860
Social security costs	18,525	19,639
Gratuities	17,827	40,250
Housing allowances	15,400	30,000
Pension costs	11,932	13,450
	<b>651,533</b>	750,402

### 16 Travel and subsistence

	2019 \$	2018 \$
Regulatory	47,757	22,575
Staff recruitment	10,136	921
Travel	8,022	8,956
Training	1,545	15,092
	<b>67,460</b>	47,544

### 17 Contingencies

The Commission has a pending legal claim no. AXAHCV 2017/0056 filed by Stafford Corporate Services Ltd in relation to penalties levied by the Commission to the claimant. A decision in this matter was delivered on December 18, 2019. The matter was resolved in favor of the Commission. To date, no appeal has been held in the matter. The Commission however does not believe that such litigation will have a material effect on its financial statements.

# Website & Contact Information

The Anguilla Financial Services Commission website, [www.fsc.org.ai](http://www.fsc.org.ai), provides useful information on matters relevant to the Commission's regulation of Anguilla's financial services industry:

## **SECTOR INFORMATION**   **LEGISLATION**

Financial Services Commission	Financial Services Commission Act / Financial Services Enactment Regulations / Administrative Penalties Regulations
Banking and Trusts	Trust Companies and Offshore Banking Act / Regulations Trusts Act
Insurance	Insurance Act / Regulations Protected Cell Companies Act / Regulations
Company Management	Company Management Act / Regulations
Mutual Funds	Mutual Funds Act
Money Services Business	Money Services Business Act
Non-Profit Organisations	Non-Profit Organisations Regulations
Co-operatives	Co-operative Societies Act
ERSP/NRSP	Externally and Non-Regulated Service Providers Regulations
AML/CFT	Proceeds of Crime Act / AML/CFT Regulations / AML/CFT Code

## **CONTACT DETAILS**

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